

County of Los Angeles CHIEF EXECUTIVE OFFICE

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May 27, 2014

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Fifth District

To:

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Supervisor Gloria Molina

Supervisor Mark Ridley-Thomas Supervisor Zev Yaroslavsky Supervisor Michael D. Antonovich

From:

William T Fujioka

Chief Executive Officer

SACRAMENTO UPDATE

Executive Summary

On May 23, 2014, the Assembly and Senate Appropriations Committees took action on 600 measures, the Legislative deadline to pass fiscal bills out of these committees. The Assembly Appropriations Committee approved 245 bills which now proceed to the Assembly Floor. The Senate Appropriations Committee approved 160 measures which now move to the Senate Floor. Bills that were held in the committees will not move forward this year. Measures which were approved by the committees must now pass a floor vote in their house of origin by May 31, 2014 to remain active.

This memorandum contains a full report on actions taken by the Assembly and Senate Appropriations Committee on May 23, 2014 on the following measures:

• County-Sponsored Legislation. The committees took action on six County-sponsored bills related to: 1) special elections reimbursement; 2) authorization of initial health and mental health screenings for detained children in the dependency system: 3) wiretaps in human trafficking cases; 4) increased criminal penalties for individuals who seek to procure, or procure the sexual services of a prostitute if she or he is under 18 years of age; 5) county child welfare agencies access to criminal records for foster care providers; and 6) increased financial penalties for solicitation of a minor.

- County-Advocacy Legislation. The committees took action on 23 County-advocacy measures on issues related to: inspections of community and long-term care facilities; veterans' designation on California drivers licenses; criminal background checks for Drug Medi-Cal providers; student loans; motion picture tax credits; State preschool programs; assessments of local emergency medical services agencies; worker's compensation and disability benefits; electricity services; the California Service Corps; registration of property tax agents; special elections reimbursement; Mentally III Offender Crime Reduction grants; and redevelopment agencies.
- Legislation of County Interest. The committees took action on nine measures of significant County interest related to: 1) human trafficking; 2) CalWORKs grants; 3) increasing the State minimum wage; 4) special elections reimbursement; 5) a State-only Medi-Cal Program to provide health care coverage for persons who are not eligible for coverage because of their immigration status; 6) licensing of medical marijuana facilities; 7) fingerprinting of Drug Medi-Cal providers; 8) Medi-Cal records; and 9) a Constitutional Amendment on filling legislative vacancies.

Below is a report on specific actions taken by the Appropriation Committees on County-sponsored bills, County-advocacy measures, and legislation of significant interest to the County.

Appropriation Committees Actions on County-Sponsored Legislation

County-sponsored AB 2273 (Ridley-Thomas), which as introduced on February 21, 2014, would require the State, beginning on January 2013, to reimburse counties for conducting legislative and Congressional special elections, was held in the Assembly Appropriations Committee, and will not proceed this year.

County-sponsored SB 909 (Pavley), which as amended on May 13, 2014, would: 1) allow a social worker to authorize a non-invasive initial medical, dental, and mental health screening of a child in temporary custody that is necessary prior to the required initial petition hearing to help meet the needs of detained children in the dependency system; 2) require the social worker to first make reasonable attempt to notify the parent that the child taken into temporary custody will be undergoing a non-invasive initial medical, dental, and mental health screening; and 3) require that physical examinations

of children over three years of age shall not require the removal of the child's undergarments, among other provisions. SB 909 was held in the Senate Appropriations Committee, and will not proceed this year.

County-sponsored SB 955 (Mitchell), which as introduced on February 6, 2014, would add human trafficking to the list of offenses for which interception of electronic communications (wiretaps) may be ordered, passed the Senate Appropriations Committee by a vote of 7 to 0. This measure now proceeds to the Senate Floor.

County-sponsored SB 982 (Huff), which as amended on April 29, 2014, would make it either a misdemeanor punishable by not more than one year in county jail or a felony punishable in a county jail for 16 months, two or three years, for individuals who seek to procure, or procure the sexual services of a prostitute if she or he is under 18 years of age and the individual knew, or reasonably should have known, he or she was under 18. SB 982 would make a second and subsequent violation for that offense a felony punishable in a county jail for up to three years, was held in the Senate Appropriations Committee, and will not proceed this year.

County-sponsored SB 1136 (Huff and Mitchell), which as amended on April 29, 2014, would require the California Department of Social Services (CDSS) to provide a list of each person who has received a criminal record exemption related to a licensed or certified foster home so that a county child welfare agency may assess the appropriateness and safety of placing a child in the foster home with which the individual is associated; and would further authorize a county child welfare agency to submit to the California Department of Justice fingerprint images and related information of an individual who has received a criminal record exemption to obtain information as to the existence and content of a record of convictions and arrests; among other provisions.

SB 1136 passed the Senate Appropriations Committee with substantive amendments by a vote of 7 to 0 on May 23, 2014. The amendments approved in committee, which are not yet in print, include removing the provision under the bill specifying that to the extent a county child welfare agency utilizes the criminal history information received as the basis for determining against a child placement, the agency must provide a copy of the information to the individual and provide the individual with an opportunity to appeal the decision. This measure now proceeds to the Senate Floor.

County-sponsored SB 1388 (Lieu, Hill and Mitchell), which as amended on May 20, 2014, would set the minimum fine for conviction of pimping of a minor at \$5,000, maintains the maximum fine of \$20,000, and would establish a fine of not less than \$1,000 but not more than \$10,000 for anyone convicted of soliciting a minor.

Additionally, SB 1388 would make a person who seeks to purchase, or who purchases a commercial sex act, guilty of a misdemeanor punishable in a county jail for at least 48 hours, but not more than six months, and by a fine of at least \$1,000 and not more than \$50,000, passed the Senate Appropriations Committee on May 19, 2014. This measure now proceeds to the Senate Floor.

Appropriations Committees Actions on County-Advocacy Legislation

County-supported AB 1454 (Calderon), which as amended on March 17, 2014, would make community care facilities subject to an annual unannounced visit by the CDSS, and require CDSS to conduct more frequent unannounced visits under certain circumstances, passed the Assembly Appropriations Committee, with amendments, by a vote of 16 to 0. The amendments approved in committee include making facilities subject to an annual announced visit by CDSS on and after July 1, 2017.

County-supported AB 1637 (Frazier and Bloom), which as amended on May 1, 2014, would allow an applicant for a California driver's license or identification card to allow the person to request that the driver's license or identification card be printed with the word "VETERAN" and would require county veterans service offices to verify an applicant's veteran status, was held in the Assembly Appropriations Committee, and will not proceed this year.

County-supported AB 1644 (Medina), which as amended on April 10, 2014, would subject Drug Medi-Cal Treatment Program providers to criminal background checks, was held in the Assembly Appropriations Committee, and will not proceed this year.

County-supported AB 1677 (Gomez), which as amended on March 17, 2014, would establish a competitive student loan assumption program for qualified individuals who agree to work full-time, for four consecutive years as a clinical registered nurse or licensed vocational nurse in a public health facility, was held in the Assembly Appropriations Committee, and will not proceed this year.

County-support-and-amend AB 1793 (Chau), which as introduced on February 18, 2014, would: 1) require the California Housing Finance Agency, on or before July 1, 2015, to conduct a request for proposals to identify up to six nonprofit organizations as being eligible to accept responsibility for enforcing the affordability deed restrictions on homeownership units of a former redevelopment agency, from a city, county, city and county, or housing authority that has elected to retain the housing assets and function previously performed by a redevelopment agency to transfer responsibility associated with enforcing the affordable deed restrictions on homeownership units to one of the

qualified nonprofit organizations identified; and 3) require the nonprofit organization to provide an annual audit of below market rate units to the donating city, county, city and county, or housing authority, and would require the city, county, city and county, or housing authority to publish the audit on its website, passed the Assembly Appropriations Committee by a vote of 17 to 0.

County-supported AB 1816 (Yamada), which as amended on May 23, 2014, would: 1) set a performance benchmark for the California Department of Public Health (CDPH) to complete complaint investigations of long-term health care facilities within a defined number of days, not to exceed 60 working days; 2) require CDPH to, if it extends an investigation beyond the number of days specified in the benchmark, notify a complainant in writing regarding the basis for the extension; and 3) allow a complainant to, within 15 days of receiving CDPH's investigation determination notice, notify the Director of CDPH of his or her request for an informal conference to review CDPH's determination, passed the Assembly Appropriations Committee, with amendments, by a vote of 16 to 0.

County-supported AB 1839 (Gatto and Bocanegra), which as amended on May 23, 2014, would extended qualified motion picture tax credits for the period of July 1, 2016 through June 30, 2021; and increase the amount of tax credits for a qualified motion picture to the applicable percentage of qualified expenditures up to \$100.0 million, among other provisions, passed the Assembly Appropriations Committee, with amendments, by a vote of 16 to 0.

County-supported AB 1902 (Bonta), which as amended on April 9, 2014, would eliminate the current requirement to assess fees on low-income families with children who attend a part-day State preschool program, passed the Assembly Appropriations Committee by a vote of 13 to 4.

County-opposed AB 1975 (Hernández), which as amended on May 7, 2014, would require local emergency medical services agencies that implement a trauma care system to commission an independent, nonprofit organization, or a qualified governmental entity, to conduct a comprehensive assessment of the system, on a regional basis, at least once every five years, in conjunction with the regional trauma coordinating committee for that area, was held in the Assembly Appropriations Committee, and will not proceed this year.

County-opposed AB 1897 (Hernández), which as amended on April 10, 2014, would require that an entity that contracts for labor or services be liable for employment-related duties that their labor contractors fail to comply with, including the contractor's employee wages, tax contributions, worker's compensation coverage and occupational

health and safety requirements, passed the Assembly Appropriations Committee, with amendments, by a vote of 12 to 5. As amended, the bill modifies certain key terms and would exclude from its provisions nonprofit, community-based organizations, motion picture payroll services companies and homeowners for labor or services received at the home or for a home-based business.

County-opposed AB 2052 (Gonzalez), which as amended on April 8, 2014, would extend certain workers' compensation presumptions to all employees that fall under the statutory definition of peace officer, passed the Assembly Appropriations Committee by a vote of 12 to 4.

County-opposed AB 2145 (Bradford), which as amended on April 10, 2014, would require each electricity customer to opt-in a community choice aggregation (CCA) program by requiring a positive declaration from the customer for participation in a CCA program, among other provisions, passed the Assembly Appropriations Committee by a vote of 12 to 1.

County-supported AB 2328 (Pérez), which as introduced on February 21, 2014, would establish the California Service Corps to administer Federal AmeriCorps Program grants to recruit, train and place volunteers in community settings and to provide student loan assistance for the volunteers, passed the Assembly Appropriations Committee by a vote of 12 to 5.

County-opposed AB 2373 (Hernández), which as amended on March 24, 2014, would require a county, or city and county, upon receipt of notification by a probation officer that staff and financial resources available are insufficient to meet his or her statutory or court ordered responsibilities, to within 30 days determine whether resources are available and either commence providing such resources or provide written notification of its determination that resources are not available, was held in the Assembly Appropriations Committee, and will not proceed this year.

County-opposed AB 2378 (Perea), which as introduced on February 21, 2014, would allow the payment of Labor Code 4850 disability benefits, special leaves of absence without loss of pay benefits, to certain peace officers in addition to the maximum benefits allowed for temporary disability payments, passed the Assembly Appropriations Committee by a vote of 13 to 0.

County-supported AB 2415 (Ting), which as amended on April 3, 2014, would, beginning September 1, 2015, require a property tax agent to register biannually with the Secretary of State before representing a taxpayer before a county official, passed the Assembly Appropriations Committee, with amendments, by a vote of 12 to 4. As

amended, the bill would establish a statewide property tax agent registration program effective April 1, 2016, and would make violations of its provisions a misdemeanor. Additional amendments modify how the Secretary of State would administer and enforce this program.

County-opposed AB 2616 (Skinner), which as amended on April 29, 2014, would expand the presumption of job-related injuries to cover hospital employees for methicillin-resistant staphylococcus aureus, passed the Assembly Appropriations Committee by a vote of 12 to 5.

County-supported AB 2703 (Quirk-Silva), which as amended on May 1, 2014, would require the California Department of Veterans Affairs, no later than January 1, 2015, to develop an allocation formula based upon performance to encourage innovation and reward outstanding service by county veterans service officers (CVSOs) and would continuously appropriate \$6.0 million from the State General Fund for specified disbursement to counties to fund the activities of CVSOs, passed the Assembly Appropriations Committee by a vote 17 to 0.

County-supported SB 942 (Vidak), which as introduced on February 4, 2014, would require the State to reimburse counties for legislative and Congressional special elections conducted January 1, 2008 through December 31, 2014, was held in the Senate Appropriations Committee, and will not proceed this year.

County-supported SB 1054 (Steinberg), which as amended on April 7, 2014, would appropriate \$50.0 million for Mentally III Offender Crime Reduction grants, passed the Senate Appropriations Committee by a vote of 7 to 0.

County-oppose-unless-amended SB 1129 (Steinberg), which as amended on April 22, 2014, would: 1) authorize a successor agency, if it has received a Finding of Completion from the Department of Finance (DOF), to enter into or amend existing contracts and agreements, or otherwise administer projects in connection with enforceable obligations, if the contract, agreement, or projects will not commit new property tax funds or otherwise adversely affect the flow of tax revenues or payments to the taxing agencies; 2) include within the definition of "enforceable obligation" an agreement entered into between the redevelopment agency prior to June 30, 2011, if the agreement relates to State highway infrastructure improvements to which the redevelopment agency committed funds; 3) authorize a successor agency to use proceeds from bonds issued during the 2011 calendar year, upon approval of the oversight board, if the use of those bond proceeds is consistent with the sustainable communities strategy adopted by the Metropolitan Planning Organization (MPO); 4) specify that a compensation agreement between taxing entities is not required for the

disposition of properties pursuant to a long-range property management plan (LRPMP) and prohibit DOF from requiring compensation agreements as part of the approval of a LRPMP; 5) specify that DOF shall only consider whether the LRPMP makes a good faith effort to inventory all the properties and addresses the use or disposition of all the properties; and 6) delete the requirement that DOF approve a LRPMP by January 1, 2015, and instead, require DOF to approve the LRPMPs as expeditiously as possible, passed the Senate Appropriations Committee by a vote of 5 to 2.

County-opposed SB 1234 (Block), which as amended on March 24, 2014, would extend Labor Code 4850 disability benefits, special leaves of absence without loss of salary benefits, to additional employees who meet the statutory definition of a peace officer, was held in the Senate Appropriations Committee, and will not proceed this year.

County-opposed SB 1328 (Hill), which as amended on April 21, 2014, would authorize the California Department of Food and Agriculture (CDFA) to establish a uniform policy consistent with Federal law relating to the use of dry tare weight or wet tare weight methods of measurement for the retail sale of meat, poultry, and fish products, and authorize the Secretary of CDFA to impose an assessment of up to \$2 for the license of a business that uses a point-of-sale system, to carry out the provisions regulating the use of point-of-sale systems, was held in the Senate Appropriations Committee, and will not proceed this year.

Appropriations Committees Actions on Legislation of County Interest

AB 2035 (Chesbro), which as amended on April 21, 2014, would provide that a minor may become a dependent child of the court if the minor is a victim of human trafficking, sexual exploitation, received food or shelter in exchange for sexual acts; enact a State Plan to Serve and Protect Sexually Exploited and Trafficked Minors and require the California Health and Human Services Agency to, no later than January 30, 2015, convene an interagency workgroup to develop the plan, among other provisions, passed the Assembly Appropriations Committee, with amendments, by a vote of 17 to 0. The amendments include removing provisions relating to the State Plan and workgroup.

SB 899 (Mitchell), which as introduced on January 14, 2014, would repeal California's current Maximum Family Grant rule under the CalWORKs Program which prohibits payments from being made on behalf of children conceived after a family begins receiving aid, except under certain circumstances, among other provisions, was held in the Senate Appropriations Committee, and will not proceed this year.

- **SB 935 (Leno)**, which as amended on March 18, 2014, would increase the minimum wage to \$11 an hour on January 1, 2015, to \$12 an hour on January 1, 2016, and to \$13 an hour on January 1, 2017, with annual adjustments based on inflation, passed the Senate Appropriations Committee by a vote of 5 to 2.
- SB 963 (Torres), which as introduced on February 6, 2014, would require the State, beginning on January 2013, to reimburse counties for conducting legislative and Congressional special elections, was held in the Senate Appropriations Committee, and will not proceed this year.
- SB 1005 (Lara), which as amended on April 22, 2014, would create a State-only Medi-Cal Program to provide health care coverage for persons who are not eligible for coverage because of their immigration status, and establish the California Health Exchange Program for All Californians, which would provide immigrants with the same health care coverage options and subsidies as for those who are enrolled through Covered California, was held in the Senate Appropriations Committee, and will not proceed this year.
- **SB 1262 (Correa),** which as amended on May 7, 2014, would require the California Department of Public Health to license marijuana dispensing facilities and cultivation sites, passed the Senate Appropriations Committee, with amendments, by a vote of 7 to 0.
- SB 1339 (Cannella), which as amended on April 29, 2014, would require a certified Drug Medi-Cal provider's owner and medical director to, prior to contracting with a county or the California Department of Health Care Services, to submit fingerprint images and other related information to the California Department of Justice to obtain the person's criminal history information, among other provisions, passed the Senate Appropriations Committee, with amendments, by a vote of 7 to 0.
- SB 1341 (Mitchell), which as amended on May 6, 2014, would require the Statewide Automated Welfare System (SAWS) to be the system of record for the Medi-Cal Program and to contain all Medi-Cal eligibility rules and case management functionality; authorize the California Healthcare Eligibility, Enrollment, and Retention System (CalHEERS) to house the business rules necessary for eligibility determination under the Federal Affordable Care Act; and require CalHEERS to make the business rules available to the SAWS consortia to determine Medi-Cal eligibility, among other provisions, passed the Senate Appropriations Committee by a vote of 7 to 0.

SCA 16 (Steinberg), which as introduced on February 20, 2014, would place before voters a measure to amend the California Constitution to require the Governor to fill vacancies in either house of the Legislature by appointment within 21 days of vacancy, was adopted by the Senate Appropriations Committee by a vote of 5 to 2 and referred to the Senate Rules Committee.

We will continue to keep you advised.

WTF:RA MR:VE:IGEA:ma

c: All Department Heads
Legislative Strategist
Local 721
Coalition of County Unions
California Contract Cities Association
Independent Cities Association
League of California Cities
City Managers Associations
Buddy Program Participants